# CITY OF LONG BEACH CITY COUNCIL SUPPLEMENTAL AGENDA

Bonnie Lowenthal, Vice Mayor, 1st District Suja Lowenthal, 2nd District Gary DeLong, 3rd District Patrick O'Donnell, 4th District

Gerald R. Miller, City Manager Larry G. Herrera, City Clerk



Bob Foster, Mayor

### TUESDAY, APRIL 3, 2007 COUNCIL CHAMBER, 5:00 PM

Gerrie Schipske, 5th District Vacant, 6th District Tonia Reyes Uranga, 7th District Rae Gabelich, 8th District Val Lerch, 9th District

Robert E. Shannon, City Attorney

### - REVISED -CITY COUNCIL SUPPLEMENTAL AGENDA FOR MEETING OF APRIL 3, 2007

This Supplemental Agenda contains corrections and additions, which were posted more than 72 hours in advance of the above meeting date.

### CONSENT CALENDAR:

9. 07-0378

REQUEST:

The City Attorney requests distribution of revised staff report. Recommended action remains the same.

Recommendation to adopt resolution setting forth the City Council's position in regard to the reformulation of the Southern California Regional Airport Authority (SCRAA). (Citywide)

Office or Department: CITY ATTORNEY

Suggested Action: Approve recommendation.

ROBERT E. SHANNON City Attorney

HEATHER A. MAHOOD Chief Assistant City Attorney

MICHAEL J. MAIS Assistant City Attorney

April 3, 2007

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

### RECOMMENDATION:

Recommendation to adopt resolution setting forth the City's position in regard to the reformulation of the Southern California Regional Airport Authority (SCRAA)

### **DISCUSSION**

Pursuant to your request of March 20, 2007, this office has prepared and submits the above-described resolution for your consideration.

### SUGGESTED ACTION:

Approve recommendation.

Very truly yours,

ROBERT E. SHANNON, City Attorney

Ву

MICHAEL J. MAIS
Assistant City Attorney

MJM:kjm
Enclosure
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PRINCIPAL DEPUTIES

Barbara D. de Jong Dominic Holzhaus Belinda R. Mayes J. Charles Parkin

DEPUTIES

Gary J. Anderson Richard F. Anthony Christina L. Checel Alysha P. Choi Lori A. Conway Randall C. Fudge Charles M. Gale Monte H. Muchit Anne C. Lattime Lisa Peskay Malmsten Barry M. Meyers Cristyl Meyers Howard D. Russell Tiffani L. Shin

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City Attorney of Long Beach 333 West Ocean Boulevard Long Beach, California 90802-4664

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### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH SETTING FORTH ITS POSITION IN REGARD TO THE REFORMULATION OF THE SOUTHERN CALIFORNIA REGIONAL AIRPORT AUTHORITY (SCRAA)

WHEREAS, the Southern California Regional Airport Authority ("SCRAA") was organized in 1985 pursuant to a Joint Powers Agreement ("JPA") executed by the City of Los Angeles and the counties of Los Angeles, Riverside, and San Bernardino, for the stated purpose of forming a regional airport authority to acquire, construct, operate, repair, maintain and administer airports and related facilities and services in the Southern California Region; and

WHEREAS, the SCRAA JPA was amended in 1992 so as to include the County of Orange as a participating JPA member; and

WHEREAS, from 1985 to 1992, the mission of SCRAA focused primarily upon regional airport planning and as an informational forum, completing several regional airport feasibility and market share allocation studies in cooperation with the Southern California Association of Governments ("SCAG"); and

WHEREAS, from 1992 to approximately 2004, SCRAA continued its planning efforts and focused its mission on shifting future regional aviation demand from LAX to outlying airports such as Palmdale and Ontario, supporting an "airport without runways" proposal to build a high speed rail system to run from Anaheim to the Inland Empire airports and ultimately to Las Vegas, and becoming involved in the LAX Master Plan and a proposed airport at the former El Toro Marine Corp Air Station in Orange County; and

WHEREAS, in approximately 2004, SCRAA, as an organization became largely inactive, although the Joint Powers Agreement remained intact; and

Robert E. Shannon
City Attorney of Long Beach
333 West Ocean Boulevard
Long Beach, California 90802-4664
Telebhone (562) 570-2200

WHEREAS, in June 2006, City of Los Angeles Mayor Antonio R.

Villaraigosa, Los Angeles County Supervisor Don Knabe, Los Angeles City Councilman

Bill Rosendahl, and Congresswoman Jane Harman announced plans to reactivate

SCRAA to "accomplish [its] goal of regionalizing air traffic and making airports better

neighbors to [their] residents, while maintaining a vital economic engine for the entire

community"; and

WHEREAS, the City of Long Beach, together with other local governments and stakeholders was asked to participate in the reformulization and revitalization of the SCRAA organization and was further asked to participate in various workshops and submit written comments regarding appropriate revisions to the SCRAA Joint Powers Agreement, with particular emphasis on the "mission" and "purpose" of the organization; and

WHEREAS, City of Long Beach Mayor Bob Foster did submit letters of comment on January 2, 2007, and February 28, 2007, setting forth the City's preliminary comments, requests and suggestions in regard to the reformulization of SCRAA and the amendment to various provisions of the JPA;

NOW, THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. SCRAA should re-define its mission to clearly state its goal of supporting growth at airports only in instances where the growth is desired by the airport operator and surrounding communities.

- Sec. 2. SCRAA should revise its Joint Powers Agreement (JPA) to ensure appropriate, broad-based participation, including a role for all commercial airport operating entities, including the City of Long Beach.
- Sec. 3. SCRAA should eliminate from its JPA any ability to acquire property through eminent domain or any ability of SCRAA to operate airports.
- Sec. 4. The City of Long Beach should be invited to join as a permanent voting member of SCRAA.

Sec. 5. The City of Long Beach suggests that strong consideration be given to dissolving the existing SCRAA JPA, given that the JPA governance structure is, in-and-of-itself, a cause of many of the concerns expressed by interested stakeholders. The JPA should be replaced with a "structured MOU." Such an organizational structure conforms to the recommendation of a SCAG consultant study authored in 2005 which analyzed various governance options to implement regionalization of air traffic as envisioned in the 2004 Regional Transportation Plan.

Sec. 6. In the event that the JPA organizational structure is retained, the City is supportive of the "Membership and Governance" Option IV language in the "Proposed Revision" (as distributed by SCRAA staff at the February 8, 2007, "Informational Workshop") which provides for "one additional voting Board member from each municipality or other local government entity that owns, operates, or hosts a commercial airport in Southern California."

Sec. 7. The City is supportive of the "Membership and Governance"

Option V component of the "Proposed Revision" that would include "other committees" of experts/advisors as non-voting members, in order to broaden the base of problem-solving participation.

Sec. 8. The City is supportive of the "Reaffirmation of the Ability of Each Airport Operator to Freely Manage its own Airport" provision of the "Proposed Revision" which states, in part, that "charter cities that operate airports shall not be affected by SCRAA without their consent," and suggests that a provision be added "allowing an airport operator to veto an aviation plan or other planning action that it believes adversely affects its own airport."

Sec. 9. The "recitals" as set forth on page 2, and as further elaborated upon in Section 5 of the existing JPA (relating to "appropriate non-exclusive powers"), should be amended to eliminate any reference to acquiring or operating existing commercial air carrier and general aviation airports (i.e., eminent domain), entering into agreements for the use or acquisition of airports owned by state or federal

governments, or allocating air carrier service and use among airports. Instead, the "purpose" and "powers" of the newly reformulated SCRAA should be fully articulated and should contain a clear definition of the phrase "regionalization of Southern California Air Commerce."

Sec. 10. The amended JPA should recognize the importance of existing community agreements and operational ordinances such as the City of Long Beach's "Airport Noise Compatibility Ordinance" which regulates operation and noise limits at the Long Beach Airport.

Sec. 11. The JPA should be amended to grant all voting members the unilateral right to veto any consulting contract or proposed scope of work that is contrary to preexisting ordinances or community commitments relative to the operation of a local airport.

Sec. 12. The JPA should be amended to grant all voting members the unilateral right to veto any lobbying activity related to legislation or regulatory action that is inconsistent with that member's preexisting commitments relative to the operation of its airport.

Sec. 13. The JPA should be amended to give any airport operator/host explicit veto power over any SCRAA action to re-activate previously divested powers relative to eminent domain and the operation of airports.

Sec. 14. The JPA should be amended to specifically state that neither the JPA nor any member of the JPA will undertake any action, lobbying, or legislation that would in any manner be inconsistent with the existing or future airport operational restrictions of any other JPA airport operation/host member. This would include, but not be limited to, the City's "Airport Noise Compatibility Ordinance" which regulates capacity and noise limitations at the Long Beach Airport.

Sec. 15. The provision of the current JPA (Sec. 3(e), at p. 5) relative to the requirement that the JPA cannot be amended without the "unanimous mutual consent" of each member should be retained.

Robert E. Shannon
City Attorney of Long Beach
333 West Ocean Boulevard
Long Beach, California 90802-4664
Telephone (562) 570-2200

Sec	. 16. This resolution s	shall take effect immediately	upon its adoption by
the City Council,	and the City Clerk sha	Il certify to the vote adopting	g this resolution and
shall be directed	to provide copies of th	is resolution to SCRAA staf	f or Board members
as appropriate.			
I he	reby certify that the fo	regoing resolution was ado	pted by the City
Council of the City of Long Beach at its meeting of			, 2007,
by the following v	ote:		
Ayes:	Councilmembers:		
		·	
Noes:	Councilmembers:		
Absent:	Councilmembers:		

City Clerk

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